

May 1990

Report on Second PPNN Conference for Diplomats, Guernsey, 11-14 May 1990

Citation:

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Summary:

Summarizes the events of the conference aimed at educating young diplomats on questions of Nuclear nonproliferation. Also includes letters of congratulation to John Simpson from participating diplomats.

Credits:

This document was made possible with support from Carnegie Corporation of New York (CCNY)

Original Language:

English

Contents:

Original Scan

REPORT ON SECOND PPNN CONFERENCE FOR DIPLOMATS

GUERNSEY

11-14 MAY 1990

Background

Among the motivations of the Programme for Promoting Nuclear Non-Proliferation (PPNN) were perceived needs to both educate the younger generation of diplomats and government officials about the many facets of nuclear non-proliferation and to provide delegations to the 1990 NPT Review Conference with background material and briefings relevant to it. The PPNN program envisaged holding four such meetings for these purposes. The first, aimed at working level officials from capitals, took place in Guernsey from 14-17 May 1989. The second, aimed at key Permanent Representatives to the IAEA, took place in Vienna on 18 and 19 November 1989. The third, aimed at working level diplomats from missions to the United Nations organisations in Geneva is the subject of the current report. The final meeting, aimed at key Permanent Representatives to the United Nations organisations in Geneva, will take place in Geneva on 25 June 1990.

The second PPNN Guernsey Conference for Diplomats was designed to help working level officials from Geneva, especially those with little experience of the nuclear non-proliferation subject area, prepare for the 1990 NPT Review Conference which starts on 20 August. More specifically, it aimed to accomplish the following tasks:

- a) Brief participants on the history, background and rationale of the NPT;
- b) Enable participants to discuss the issues likely to dominate debate at the conference with experts in the area, particularly those with experience of previous NPT review conferences;
- c) Enable participants to establish contact and exchange views with others at their level likely to attend the August NPT review conference.

Participation

Letters were sent out in February, 1990 to the Ambassadors in Geneva of 61 parties to the NPT, inviting each of them to nominate a participant to attend the Guernsey conference. Selection was on the basis of inviting states who had not attended the previous conference, together with a small number of key states which had sent nominees to the 1989 Guernsey conference. 39 nominees from 37 states accepted the invitation, but only 36 of these were able to attend the meeting (see Annex 1). For nominees from East European and developing countries,

PPNN provided a round trip air ticket from Geneva to Guernsey. It also covered the hotel expenses of all participants. Almost all of those attending fitted the profile of the persons PPNN primarily sought to reach: working level diplomats currently involved in nuclear non-proliferation questions, relatively new to the area and likely to be members of national delegations to the 1990 NPT review conference.

Conference Approach and Organisation

All participants were housed in the Old Government House Hotel, Guernsey, British Channel Islands, and all events took place in its conference facilities. The majority flew out from Geneva to the island and returned on the same flights, enabling a group rate to be obtained.

The conference was opened by a keynote address from the President-elect of the NPT review conference, Ambassador de Rivero of Peru, followed by panel presentations and discussion on the mechanics of review conferences and the specific issues likely to be encountered in Geneva in August. Subsequently, participants divided into three working groups, and over the next one and a half days each was addressed in turn by three specialised briefing teams, dealing with the disarmament, peaceful uses of atomic energy and regional conflict issues likely to be encountered during the review conference. These briefings were followed by extensive exchanges within the group. The meeting then ended with plenary sessions involving the chairpersons of each briefing group providing summaries of the discussions in their respective areas, and a presentation on the procedural aspects of the 1995 NPT extension conference.

The schedule of the conference is outlined in Annex 2, which also gives the composition of the briefing teams. These were smaller than in 1989 as a consequence of adverse comments made then about the size and intimidatory nature of the teams used in that year. The only ~~members~~ from outside the PPNN Core Group who participated were Mr Derek Boothby (~~Assistant~~ Secretary General, 1990 NPT review conference), Mr.N.Kossov (Disarmament Specialist at the USSR Embassy in London), Professor John Redick and Mr Michael Wilmshurst (Director of External Relations, IAEA). The working group chairpersons were assisted by three rapporteurs: Drs. Darryl Howlett and Fred Tanner and Mr Andrew Barlow. Administrative support for the conference was the responsibility of a team led by Mrs Carol Willison. She was assisted by Mrs Sandra Wilkins and two Ph.D students from Southampton, Simon Crowe and Helen Leigh.

Finance

The budget for the conference, based on an event in Geneva, was for \$30,000 in meeting costs and \$6,000 in travel costs, making a total of \$36,000. We anticipate that overall expenditure will not exceed this overall budget figure, though travel costs will exceed the original budget figure.

Evaluation of the Conference

Participants at this conference had a much more even level of knowledge on the nuclear non-proliferation field than in 1989, and as a consequence debates were rather more informed and animated than in that year. The innovations introduced this year as a result of last years experiences - smaller core group teams and a session on the mechanics of the conference - worked extremely well. Indeed it was clear that the session on mechanics and procedures could have lasted twice as long had time been available.

Many delegates from developing countries emphasised the value of the meeting in their preparations for the review conference, where they will in several cases be the sole person responsible for preparing their national position. Above all, it enabled many delegates to meet together in an informal, academic atmosphere before the start of the NPT review conference, and make contacts which they can use in the course of it. The view was expressed that more efforts of this type would be needed in advance of the 1995 extension conference.

The provision of briefing material, in the form of a bound volume of articles, was much appreciated. It was made clear that the volume of our PPNN Briefing Book containing documents relevant to the review conference will become an indispensable aid to delegates, as no other conference document will provide them with all the basic reference material they require in one spiral-bound package.

A selection of letters from delegates evaluating the conference is included as Annex 3. These support the view that the conference fully met the objectives set for it.

ANNEX 1

PARTICIPANTS

1.	Mr. T. Aalbu	NORWAY
2.	Mrs. V.S. Bataclan	PHILIPPINES
3.	Mr. H.O. Blavo	GHANA
4.	Mr. B. Brasack	FEDERAL REPUBLIC OF GERMANY
5.	Mrs. P. Carvalho de Plasa	MEXICO
6.	Mr. G. Dimitrov	BULGARIA
7.	Mr. Sayed Galal Elsayed	SUDAN
8.	Mr. A. Friedrich	SWITZERLAND
9.	Mr. I. Goldman	UNITED STATES OF AMERICA
10.	Mr. G. Gutierrez	PERU
11.	Mr. T. Hanatani	JAPAN
12.	Mr. A. Härkönen	FINLAND
13.	Mr. O. Hilale	MOROCCO
14.	Mr. Ali A. Sheikh Hussein	SOMALIA
15.	Mr. G. Jacoby	CANADA
16.	Mr. W. Kempel	AUSTRIA
17.	Mr. T. Kruger	GERMAN DEMOCRATIC REPUBLIC
18.	Mr. Le Luong Minh	VIET NAM
19.	Mr. M.B. Ly	SENEGAL
20.	Mr. Ali Ben Malek	TUNISIA
21.	Mr. W. Mendez	VENEZUELA
22.	Mr. D.K. Mepukori	KENYA
23.	Mr. B. Moradi	IRAN
24.	Mr. S.O.E. Omene	NIGERIA
25.	Mr. S. Palihakkara	SRI LANKA
26.	Mr. F. Quiros	PERU
27.	Mr. R. Rivadeneira-Suarez	ECUADOR
28.	Mr. S. Saadallah	EGYPT
29.	Mr. C. Sakolvvari	THAILAND
30.	Mr. A. Sater	BAHREIN
31.	Amb. T.A.H. Solesby	UNITED KINGDOM
32.	Dr. H. Thielicke	GERMAN DEMOCRATIC REPUBLIC
33.	Mr. F.M. Tsehai	ETHIOPIA
34.	Mr. A. Uijterlinde	NETHERLANDS
35.	Mr. P. Yaghmourian	UNITED KINGDOM
36.	Mr. Zakaria bin Mat	MALAYSIA
	[37. Mrs. S. Chahabe	SYRIAN ARAB REPUBLIC
	38. Mr. Silwyn Gizowski	POLAND
	39. Amb. G.A. Vargas	NICARAGUA]

MEMBERS OF CORE GROUP BRIEFING TEAMS

40.	Dr. B. Agu	NIGERIA
40.	Mr. D. Boothby	U.N.
41.	Amb. J. Dhanapala	UNIDIR
42.	Dr. L. Dunn	U.S.A.
43.	Mr. D. Fischer	U.K.
44.	Dr. J. Goldblat	SWEDEN
45.	Mr. N. Kossov	U.S.S.R.
46.	Dr. J. Redick	U.S.A.
47.	Dr. W. Rehak	G.D.R.
48.	Mr. B. Sanders	NETHERLANDS
49.	Amb. Dr. M. Shaker	EGYPT
50.	Dr. J. Simpson	U.K.
51.	Mr. M. Wilmshurst	I.A.E.A.

ANNEX 2

MAY 1990 CONFERENCE - OLD GOVERNMENT HOUSE HOTEL, GUERNSEY

FINAL SCHEDULE AND PROGRAMME : 11.5.1990FRIDAY 11th MAY

1800 Arrive Old Government House Hotel, St. Peter Port

1845-1915 Reception and Drinks (Governor's Bar)

1915-2045 Opening Dinner hosted by Professor Raymond Plant, Head of Politics Department, University of Southampton (Dining Room)

2045-2130 Keynote Address: Ambassador Oswaldo de Rivero of Peru (Conference Room)

SATURDAY 12th MAY

0700-0845 Breakfast (Dining Room)

0900-0930 Opening Remarks by the President of the Conference, Ben Sanders (Conference Room);

0930-1045 **Plenary Session 1** (Conference Room): Panel Presentation on Mechanics, Procedural Questions and Practical Experiences of NPT Review Conferences:-

Derek Boothby, Deputy Secretary-General, 1990 NPT Review Conference;
 Michael Wilmshurst, Director, Division of External Relations, IAEA;
 Mohamed Shaker, President 1985 NPT Review Conference;
 Ben Sanders, Secretary-General, 1985 NPT Review Conference;

Chairman: John Simpson

1045-1115 Coffee (Centenary Bar)

1115-1245 **Plenary Session 2:**
 Presentations:-

- i. Disarmament and Arms Control (Mohamed Shaker)
- ii. Regional Questions (Jayantha Dhanapala)
- iii. Peaceful Uses of Nuclear Energy (David Fischer)

Chairman: Ben Sanders

1300-1415 Buffet Lunch (Dining Room)
1415-1530 Free Time
1530-1600 Tea (Centenary Bar)
1600-1730 Working Group 1: Peaceful Uses of Nuclear Energy
(Subject A) (Conference Room)
Working Group 2: Regional Questions (Subject B)
(St. Anne's Room)
Working Group 3: Disarmament and Arms Control
(Subject C) (Doyle Room)
1800-1900 Reception and Vin d'Honneur, hosted by the States
(Government) of Guernsey (Centenary Bar)
1900 onwards Informal Dinner (Dining Room)

SUNDAY 13th MAY

0700-0845 Breakfast (Dining Room)
0900-1030 Working Group 1: Subject A (cont.) (Conference
Room)
Working Group 2: Subject B (cont.) (St. Anne's
Room)
Working Group 3: Subject C (cont.) (Doyle Room)
1030-1100 Coffee (Centenary Bar)
1100-1230 Working Group 1: Regional Questions (Subject B)
(Conference Room)
Working Group 2: Disarmament and Arms Control
(Subject C) (St. Anne's Room)
Working Group 3: Peaceful Uses of Nuclear Energy
(Subject A) (Doyle Room)
1245-1400 Buffet Lunch (Dining Room)
1415-1545 Working Group 1: Subject B (cont.) (Conference
Room)
Working Group 2: Subject C (cont.) (St. Anne's
Room)
Working Group 3: Subject A (cont.) (Doyle Room)
1545-1615 Tea (Centenary Bar)
1615-1745 Working Group 1: Disarmament and Arms Control
(Subject C) (Conference Room)
Working Group 2: Peaceful Uses of Nuclear Energy
(Subject A) (St. Anne's Room)
Working Group 3: Regional Questions (Subject B)
(Doyle Room)
1745-1815 Break

1815-1945 Working Group 1: Subject C (cont.) (Conference Room)
 Working Group 2: Subject A (cont.) (St. Anne's Room)
 Working Group 3: Subject B (cont.) (Doyle Room)
 2000 onwards Informal Dinner (Dining Room)

MONDAY 14th MAY

0700-0845 Breakfast (Dining Room)
 0900-0945 **Plenary Session 3** (Conference Room): Briefing on 1995 Extension Conference:-
 David Fischer
 Chairman: Ben Sanders
 0945-1045 **Plenary Session 4** (Conference Room): Summaries of discussions in Working Groups by Presentation Team Convenors, and concluding Open Forum
 Chairman: Ben Sanders
 1045-1115 Coffee (Centenary Bar)
 1115-1215 **Plenary Session 4:** (cont.) (Conference Room)
 1215-1315 Buffet Lunch (Dining Room)
 1340 Coach departs Old Government House Hotel for Guernsey Airport

The Working Group Subjects and the Composition of the PPNN Core Group briefing teams were:

*** Subject A. Peaceful Uses:**

Team Chairman: David Fischer
 Team Members: Ben Agu; Walter Rehak; Michael Wilmshurst;
 Support Staff: Darryl Howlett.

- i. The current state of nuclear power development, areas of future growth (Article IV) and PNEs (Article V) : Current status of world's nuclear reactor programmes and future ordering prospects; demand for enrichment and reprocessing and status of plants; new enrichment and reprocessing technologies; emerging suppliers; peaceful nuclear explosives
- ii Article III.ii and IV - Supply and Fuel Cycle Issues: The right to peaceful uses and supplier constraints over

materials and technology; Committee on Assurances of Supply; the future use and storage of plutonium and International Plutonium Storage schemes; safeguards over decommissioned reactors and waste disposal; physical protection of nuclear facilities and attacks upon them;

- iii Article III,ii and the future of IAEA Safeguards - Tasks, Resources and Problems: The Nature of IAEA Safeguards; INFCIR66/153 and differences; problems associated with the expansion of tasks and restrictions on the IAEA safeguarding budget; attacks on the credibility of IAEA safeguards;
- iv Future issues: Non-Power benefits of nuclear energy; the implications of the proliferation of nuclear propulsion reactors to non-nuclear weapon states; the separation of military from civil fuel cycles in strategy for nuclear disarmament; arrangements for verifying and safeguarding fissile materials in warheads destroyed as part of future nuclear weapon state arms reduction agreements; New nuclear suppliers; impact of verification approaches contained in INF, Chemical weapons and other new arms limitation agreements upon IAEA safeguards

* **Subject B. Regional Questions**

Team Chairman: Jayantha Dhanapala
 Team Members: John Redick and Jozef Goldblat,
 Support Staff: Fred Tanner

- i. Nuclear Weapon Free Zones: Tlatelolco, Rarotonga. Antarctica: status, nature and implications:
- ii. Special Issue Areas
 - a. The Middle East and the Gulf:
 - b. South Africa:
 - c. North Korea:
 - c. South Asia.
- iii. Latin America: Nuclear Capabilities; possibility of ad hoc solutions to improve nuclear relations between states that do not join the NPT and Tlatelolco treaties; prospects for bilateral Argentinian/Brazilian arrangements

* **Subject C. Disarmament and Arms Control**

Team Chairman : Mohamed Shaker
 Team Members: Lewis Dunn, Nikolai Kossov, [Derek Boothby]
 Support Staff: Andrew Barlow

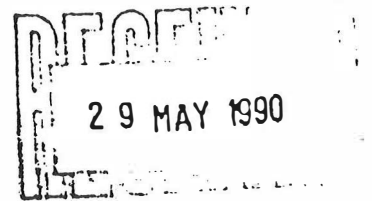
- i INF and Strategic Arms Reductions; Significance of INF for NPT, prospects for START by 1990; Space and Defence negotiations;

- ii Missiles and Chemicals: Missile Control regime activities and proposals; the significance of missile controls for the NPT; chemical weapons
- iii The Partial Test Ban Treaty amendment conference and a Comprehensive Test Ban treaty: the amendment proposal; the significance of a CTBT for the NPT; problems of verification of a ban and the reliability and safety of existing nuclear devices;
- iv European Arms Control activities and their implications for the NPT; Status of European Arms Limitation Proposals;
- v Other Nuclear Arms Control and Disarmament Measures: security guarantees, fissile material cut-off/back proposals, no-first-use.

Sessions will be informal and have the character of academic seminars. The working language is English; there will be no facilities for translation from or into other languages.



UNITED KINGDOM DELEGATION
TO THE
CONFERENCE ON DISARMAMENT
37-39 rue de Vermont, 1211 GENEVA 20
Telephone: ~~34 98 00 33 23 85~~ 734 38 00



18 May 1990

John Simpson Esq
European Co-Director
Programme for Promoting Nuclear
Non-Proliferation
Centre for International Policy Studies
Department of Politics
University of Southampton
SOUTHAMPTON
SO9 5NH

Dear John,

I should like to congratulate you on the most successful seminar held by the Programme for Promoting Nuclear Non-Proliferation in Guernsey. It was an excellent combination of good speakers, good paperwork, good organisation and delightful hospitality and surroundings. I myself learnt a lot in preparation for the NPT Review Conference, and I have the impression the other participants felt the same. I am sure this sort of preparatory informal seminar before a major conference is of real practical value. Many thanks to yourself, Ben Sanders and to the University of Southampton for organising it and for inviting me to attend. I now look forward to the follow-up one day's meeting in Geneva on 25 June.

Yours sincerely,
T A H Solesby

T A H Solesby
Ambassador



- 1 JUN 1990

UNITED STATES ARMS CONTROL AND DISARMAMENT AGENCY

Washington, D.C. 20451

May 21, 1990

Dr. John Simpson
Department of Politics
University of Southampton
Southampton SO9 5NH
ENGLAND

Dear John:

I would like to express my appreciation for having had the opportunity again this year to participate in the Guernsey Conference for Diplomats of the Programme for Promoting Nuclear Non-Proliferation. I believe strongly that the two Guernsey conferences of last year and this have helped to increase understanding of the NPT and its role in strengthening international security.

I hope that you will be able to find the necessary financial resources to continue the Programme over the next five years. This will be an even more critical period in which the Programme's activities could play an important role in ensuring the NPT's prolongation. If there is anything I can do to help, please let me know.

Thanks once again for your efforts and congratulations on a job well done. I look forward to seeing you in Geneva in August.

Sincerely,

A handwritten signature in dark ink, appearing to read "Ira N. Goldman".

Ira N. Goldman
International Nuclear
Affairs Division

MINISTRY FOR FOREIGN AFFAIRS

Helsinki, May 25, 1990

no. 1438

RECEIVED
- 1 JUN 1990
SECRET

Dr. John Simpson, Co-Director
Programme for Promoting Nuclear
Non-Proliferation
Centre for International Policy
Studies
Department of Politics
University of Southampton
Southampton SO9 5NH
United Kingdom

Dear Dr. Simpson,

Back in Helsinki, I wish to thank you, your colleagues and all those who made this year's Conference on Guernsey such a successful event. One cannot but admire your ability to gather the leading personalities in the nuclear non-proliferation field to give their contribution and guidance in the framework of a well-planned Conference programme for those who may find themselves formulating their countries' positions on issues before the next NPT Review Conference and beyond.

The discussions - in the plenaries, in the working groups and undoubtedly also in other pleasant facilities of the Old Government House Hotel - certainly touched upon the most relevant issues before the international community in this field. Immersion into this subject matter, supported by excellent documentation and personal exchanges of view is a unique way of preparation for the tasks ahead. In brief, the Guernsey Conference has given a lot to think about and to share.

Yours sincerely,



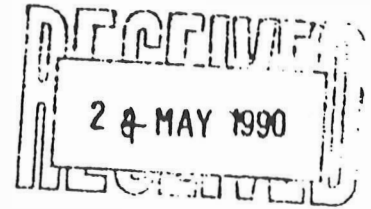
Aleksi Härkönen

Copy: Permanent Mission of Finland, Geneva

MISSION PERMANENTE DU ROYAUME
DU MAROC18 A. CHEMIN FRANÇOIS-LEHMANN
1218 GRAND-SACONNEX
GENÈVE - SUISSETÉL. : 98 15 35/36
TÉLEX : MAROC CH 27286
ADR. TÉLÉGR.: MAROCMISSION

GENÈVE. LE

18 MAI 1990



225 /

Omar HILALE

To

Dr John SIMPSON

Department of Politics

University of Southampton

Southampton SO 9 5 NN

UNITED KINGDOM

Dear Sir,

I have the honour to write you this letter to express to you and to the University of Southampton my deep gratitude for the opportunity you gave me to participate to the second Conference on nuclear proliferation issues.

Those four days in the beautiful Guernsey were very positive for me. I discovered a lot of aspects and elements that I was ignoring in the field of the nuclear non proliferation.

I tied new relationship not only with diplomats but also with several persons coming from different horizons. I would like to add that the organisation was perfect and the greeting was more than warm.

As I benefited greatly from your Conference, I hope you will be able to organise regularly such seminar to give to other diplomats the occasion to have the same experience I had.

Please accept, Dear Sir, the assurance of my highest consideration.



Omar HILALE

External Affairs and International Trade Canada



Affaires extérieures et Commerce extérieur Canada

Canada

OTTAWA, ONTARIO
CANADA K1A 0G2

May 31, 1990

ESN-0875

Dr John Simpson
Co-Director
Programme for Promoting Nuclear
Non-Proliferation
Centre for International Policy Studies
Department of Politics
University of Southampton
U.K. S09 5N4

Dear Dr. Simpson:

While I am still digesting the large amount of information gleaned at the recent Guernsey Conference on nuclear non-proliferation, I wanted to thank you and the other principals in the Programme for Promoting Nuclear Non-Proliferation for the opportunity to participate in such a valuable event.

Everything contributed to a first-rate and timely exchange of views: the superb organization; the wonderfully relaxed surroundings; the variety of participants and the erudition of the experts. The receptive hospitality and the very fortunate weather also did their share.

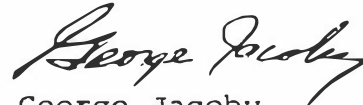
I believe the conference accomplished its principal goal of sensitizing participants to the value of the NPT and the crucial importance of a successful NPT Review conference in August. While differences of perspective and emphasis emerged at the conference on various aspects relating to the NPT, the fact that there could be an informal exchange of views in a positive atmosphere may improve chances for agreement in August at the more formal inter-governmental setting of the Review Conference. There were a number of new and innovative ideas that emerged during the conference discussions. It was particularly valuable to have the perspectives of the Review Conference President, Ambassador Rivero. For the above reasons, the conference should be considered a great success.

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We, in Canada, wish the Programme for Promoting Nuclear Non-Proliferation all the success in its endeavours in the future, both at the 1990 Review Conference and in the movement towards the NPT extension decision in 1995. I hope that other Canadian officials responsible for non-proliferation will have the opportunity to participate in the Programme's future activities - particularly on the uniquely beautiful island of Guernsey.

Yours sincerely,



George Jacoby
Deputy Director
Nuclear Division