

February 7, 1963

**Department of State Telegram 1490 to the American
Embassy Rome**

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Summary:

In this overview of the state of the Jupiter/Polaris negotiations and the next steps, the State Department instructs Ambassador Hare to lead the negotiations with Turkey and to inform U.S. missions that McNamara's letter to Andreotti on the Polaris and Sergeant deployments was in the works; that Turkish "conditions" were not clear; that the U.S. and the two countries had to formally notify NATO of the "modernization" program; that bilateral agreements with Ankara and Rome on the Jupiter/Polaris arrangement would need to be negotiated; that steps had to be taken to prepare Polaris submarines for missions in the Mediterranean by April 1; and that the U.S. needed "considerable lead time" to prepare for the removal of the Jupiters. The negotiation of Turkey's conditions for the Jupiter removal should not hold up notifying NATO or cause delay of the U.S.-Italy arrangements. On the use of the naval base at Rota, Spain, for stationing Polaris submarines, several NATO governments had objected (because of the Franco dictatorship), and so far Madrid had rejected U.S. proposals.

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Foreign Service of the United States of America

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Reivew of status of Polaris-Jupiter exchange negotiations to date leads to following conclusions as to what we have in hand so far and what remains to be done:

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1. Italy. Italian Government has accepted our proposal relative to replacement of Jupiters with three Polaris submarines assigned to SACEUR in the Mediterranean. Reply by Secretary McNamara to Andreotti letter informing US of Italian acceptance now being prepared and will confirm US commitments re Sergeants and Polaris and make certain procedural suggestions. Defense plans have Sergeants deployed in Italy by December 31. Question of Garibaldi and nuclear submarine propulsion should not be made part of Polaris negotiations. Deputy Secretary Gilpatric will be prepared discuss these questions with Italians during visit to Italy later this month.

2. Turkey. Assessment is that most we have received from Turks to date is "conditional" acceptance in principle. Full range of conditions which Turks intend to press still not clear. McNamara reply to Sancar letter will inform Sancar that negotiations, which apparently well underway, will be continued exclusively by Ambassador Hare in order to insure single channel of coordinated communications. It is agreed that actual delivery of F-104 aircraft to Turks is contingent upon Turkish acceptance of Jupiter replacement. It is considered advisable, however, to take all necessary preliminary steps so it will be possible to deliver aircraft in April and accelerate training of Turkish personnel in US and arrival of US training teams in Turkey.

3. Spain. FOLFO 904 was noted regarding Stikker report of Danish, Italian and other NATO objections to basing SACEUR-assigned submarines at Rota. Note was also taken of Madrid's telegrams reporting Spanish position unfavorable to use of Rota, and of need to develop a response to these points.

4. US Preparation. Defense has begun preparations for moving Polaris submarines. This because preparations must commence well in advance of expected arrival date of submarines in Mediterranean. Preparations include issuance of orders, movement of personnel and other administrative details; leasing of

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communications lines; and variety of other technical preparations which cannot be left to last minute. With respect Jupiters, considerable lead-time required to effect timely withdrawal. (For example, if Jupiters are to be removed rather than destroyed, transporters now in US must be converted; in any event dismantling will take place until agreement in principle is achieved. Actual removal of Jupiters will not commence until Polaris missiles are on station in Mediterranean. It is agreed that at this time only such planning and preparatory actions will commence as are necessary for lead-time purposes, and which can be conducted without publicity and without requiring notice to other countries or to NATO.

5. NATO and Bilateral Aspects. There is need to proceed on urgent basis to meet timetable established for Polaris-Jupiter arrangements. US interests is in expediting tripartite notification in accordance C-M(55)82 to NAC and SACEUR of proposed modernization program. To this end, Ambassadors Reinhardt and Hare should seek agreement of GOI and GOT to instruct their respective NATO permanent representatives in Paris to join with US at proper time in presenting notification to NAC and ASACEUR. Subsequently, bilateral aspects of program would be subject of appropriate exchange of notes between US and Turkey and Italy. We contemplate that notes would refer to original diplomatic exchanges which brought Jupiter missiles into Italy and Turkey, to need for modernization by substitution of Polaris, and to notification of SACEUR and NAC of this substitution. State and Defense are preparing drafts of notes to be exchanged and of documentation to be presented NAC and SACEUR.

6. Action Requested:

USRO and Embassies views on items discussed above and suggestions for inclusion in notes and NAC document are welcomed. Request Ambassador Finletter seek obtain Stikker assurance of support for proposal when presented to NAC. In so doing you might explain to him in confidence why preparatory actions must be taken now, assuring him this being done without prejudice to NATO procedures.

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Approach to NAC and SACEUR cannot be delayed until all Turkish conditions are negotiated. Stikker already indicating impatience have NAC discuss subject. Ambassador Hare should therefore seek agreement by Turks to proceed in NAC on basis of Polaris exchange as offered, plus F-105 deliveries, [~~deferring for further negotiations other issues raised by Turks, which GOT should realize cannot be met off-hand.~~] You should use Italian willingness to proceed with NAC presentation as lever to persuade Turks they should follow suit soonest. Should delay in obtaining satisfactory Turkish agreement threaten forward progress of US-Italian aspect of this modernization program, you should at your discretion indicate to Turks that we might be forced to consider proceeding with US-Italian notification to NAC and SACEUR.

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