

November 14, 1980

**Directive from the CPSU Secretariat, 14 November
1980, Reducing Tourist Exchanges with Poland**

Citation:

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Summary:

The CPSU CC proposes to reduce tourism between the Soviet Union and Poland, given Poland's political situation.

Original Language:

Russian

Contents:

Translation - English

ST-239/36gs from 28.XI.198051 TOP SECRET D I R E C T I V E of the CC Secretariat of the Communist Party of the Soviet Union

On a Temporary Reduction in Tourist Exchanges Between the USSR and the PPR. To accept a proposal from the Main Directorate on Foreign Tourism under the USSR Council of Ministers, the All-Union Central Council of Trade Unions, and the CC of the All-Union Leninist Communist Youth League for a temporary reduction in tourist exchanges between the USSR and the PPR. 2. To instruct Glavintourist, the VTsSPS, and the VLKSM CC to hold negotiations with tourist organizations in the PPR to make appropriate changes in the protocol on tourist exchanges.

Results of the vote:

6430 Extracts to Cdes.: Kapitonov, Rusakov, Nikitin, Shibaev, Pastukhov, and Pegov
24. Nov. 1980 Distributed: 28/XI.80 received

Secret C P S U
C C On a Temporary Reduction in Tourist Exchanges Between the USSR and PPR In accordance with instructions issued by the CPSU CC on 4 November 1980, the Main Directorate on Foreign Tourism under the USSR Council of Ministers (the head of Glavintourist, Cde. Nikitin), the VTsSPS (the chairman, Cde. Shibaev), and the VLKSM CC (the secretary, Cde. Pastukhov) have proposed a temporary reduction in Soviet-Polish tourism. It is proposed that Soviet tourist visits to the PPR for the remainder of 1980 be reduced from 4,900 persons to 3,200 (a 36 percent reduction), and that in the first half of 1981 they be reduced from 45,400 persons, as envisaged in the plans, to 24,500 (a 44 percent reduction). It is proposed that the reduction in Soviet tourism be accomplished primarily through the elimination of trips by tourist groups and vacation tours involving prolonged stays in the PPR. On the whole, trips by special tour groups under the auspices of the Union of Soviet Societies for Friendship and Cultural Ties with Foreign Countries and in connection with twin cities, scholarly tourism, and combined tours, including visits to 2-3 countries with a brief (4- to 8-day) stay in the PPR, will not be affected during this period. It is also proposed that in the first half of 1981 the number of Polish tourists visiting the USSR be reduced from 105,000 persons, as envisaged in the plans, to 66,000 (a 37 percent reduction). In addition, in accordance with the CPSU CC directive issued on 4 November 1980, measures are to be taken to improve the selection, preparation, and training of Soviet citizens traveling as tourists to the PPR, as well as to improve the work involved in receiving and accommodating Polish tourist groups. We believe it would be worthwhile to accept the proposal for a temporary reduction in Soviet-Polish tourism, regarding it as a temporary measure necessitated by the political situation in the PPR, and to authorize Glavintourist, the VTsSPS, and the VLKSM CC to hold negotiations with PPR tourist organizations to make appropriate changes in the protocols on tourist exchanges. Coordinated with the USSR Foreign Ministry (the deputy minister, Cde. Mal'tsev). A draft directive of the CPSU CC is attached. Deputy Head of the CPSUCC Department for Work with Cadres Abroad and for Travel Abroad (V. Bazovskii) Deputy Head of the CPSUCC Department for Organizational-Party Work (N. Petrovichev) Deputy Head of the CPSUCC Department for Ties with Communist and Workers' Parties of Socialist Countries (O. Rakhmanin)

Secret Copy No. 1
C P S U C C In accordance with instructions issued by the CPSU CC on 4 November 1980, we report the following: According to protocols signed by tourist organizations of the USSR and PPR, the Soviet Union will be visited by 20,120 Polish tourists in November-December 1980. Of these, 13,000 will be traveling under the auspices of Intourist, and 7,120 will be traveling under the auspices of the "Sputnik" Tourist Bureau. During this same period, it is planned to send 4,870 Soviet tourists to the PPR. Of these, 2,870 will be traveling under the auspices of Intourist, and 2,000 under the auspices of BMMT "Sputnik." Tourist exchanges with the PPR under auspices of the VTsSPS's Central Council for Tourist Excursions 66 have already been completed for 1980. For the period 1981-1985 an Agreement on Tourist Exchanges signed by Glavintourist envisages annual growth of tourism between the Soviet Union and Poland on a scale that would lead to a 25% increase by the end of 1985 as compared

with the previous five-year period. The volume of tourism for 1981 is specified in protocols signed by Intourist, the VTsSPS TsSTE, and BMMT "Sputnik" with the Polish travel bureau. These protocols stipulate that in the coming year 209,180 Polish tourists will visit the Soviet Union and 90,900 Soviet tourists will travel to the PPR, including 155,000 and 53,000 under the auspices of Intourist, 52,000 and 36,000 under the auspices of BMMT "Sputnik," and 2,180 and 1,900 under the auspices of VTsSPS TsSTE, respectively. Taking account of the current situation in the PPR, we believe it would be advisable to make a temporary reduction in the volume of Soviet tourism in the PPR, focusing this reduction on such types of travel as prolonged fixed trips and vacation tours and specialized groups whose itineraries include visits to industrial enterprises, official establishments, and households. At the same time it should be possible to maintain visits organized by SSOD as well as visits connected with twin cities, scholarly tourism, and so-called combined tours that include visits to 2-3 countries with only a brief (4- to 8-day) stay in the PPR. To bolster our ideological influence on citizens of the PPR via foreign tourism, we believe it would also be worthwhile, when considering how to reduce the volume of Polish tourism in the USSR for the coming year, to preserve the kinds of tourist trips from the PPR that are most politically effective: friendship trains and aircraft, trips by activists of the Polish-Soviet Friendship Society and activist veterans of the PZPR and World War II, trips to twin cities and provinces, cruises along the Volga and Dniepr, and some fixed vacations and tours. For these sorts of trips, the itineraries of Polish tourists should include the widest possible range of stop-off points and ceremonies that will familiarize them with the history and culture of the peoples of our country and the internal and foreign policies of the CPSU and Soviet government. Based on the above for 1980, it is proposed that 1,190 of the 2,870 tourists still slated for this year under Intourist's auspices be sent to the PPR, and that 2,000 tourists be sent under the auspices of BMMT "Sputnik." In the first half of 1981, trips by Soviet tourists should be reduced as follows: to 18,000 under the auspices of Intourist, to 500 under the auspices of VTsSPS TsSTE, and to 6,000 under the auspices of BMMT "Sputnik"; trips by Polish tourists should be reduced as follows: to 58,000 under the auspices of Intourist, to 600 under the auspices of VTsSPS TsSTE, and to 7,000 under the auspices of BMMT "Sputnik." Should it prove necessary, the plans of cooperation between the tourist organizations of the USSR and PPR for the second half of 1981 will be adjusted as well. We believe it would be worthwhile to instruct Intourist, the VTsSPS TsSTE, and BMMT "Sputnik," in coordination with the Soviet embassy, to hold negotiations with their partner organizations in the PPR to make appropriate changes in the plans for travel by Soviet and Polish tourists in 1980-1981. We request your consideration. A draft Directive from the CPSU CC on this matter is attached. Attachment: secret, 1 page, Printed No. 2346. Head of the Main Directorate on Foreign Tourism under the USSR Council of Ministers S. S. Nikitin Chairman, VTsSPS A. I. Shibaev 1st Secretary, VLKSM CCB. N. Pastukhov Mem. No. 8/234514.11.80