

**May 26, 1981**

**Memorandum from Max Hugel to the Secretaries of  
State and Defense and Director of the National  
Security Agency, '[Redacted] Report'**

**Citation:**

"Memorandum from Max Hugel to the Secretaries of State and Defense and Director of the National Security Agency, '[Redacted] Report'", May 26, 1981, Wilson Center Digital Archive, CIA declassification, 2008

<https://wilson-center-digital-archive.dvincitest.com/document/165293>

**Summary:**

Translated report oversees contingency plans for the declaration of martial law. It covers plans for public information, diplomatic relations, and the military.

**Credits:**

This document was made possible with support from MacArthur Foundation

**Original Language:**

English

**Contents:**

Original Scan

~~TOP SECRET~~ (When Filled In)

[Redacted]

**CENTRAL INTELLIGENCE AGENCY**  
**WASHINGTON, D.C. 20505**

26 May 1981

MEMORANDUM FOR: The Secretary of State  
The Secretary of Defense  
Director, National Security Agency

FROM : Max Hugel  
Deputy Director for Operations

SUBJECT : [Redacted] Report

1. Enclosed is a [Redacted] report. For convenience of reference by NFIB agencies, the codeword [Redacted] has been assigned to the product of certain extremely sensitive agent sources of CIA's Directorate of Operations. The word [Redacted] is classified [Redacted] and is to be used only among persons authorized to read and handle this material.

2. This report must be handled in accordance with established security procedures. It may not be reproduced for any purpose. Requests for extra copies of this report or for utilization of any part of this report in any other form should be addressed to the originating office.

[Redacted]

*JH*

Max Hugel

FIRDB-312/01519-81

TS #818139  
Copy # 7

RELEASE IN PART IS DOCUMENT MAY NOT BE REPRODUCED  
EXEMPTION: HR70-14  
DATE: 08-18-2008

Page 1 of 11 Pages

~~TOP SECRET~~ [Redacted]

[Redacted]

~~TOP SECRET~~ (When Filled In)



Page 2 of 11 Pages

FIRDB-312/01519-81

**Distribution:**

The Secretary of State

The Secretary of Defense

Director of Central Intelligence

Director of Intelligence and Research  
Department of State

Director, Defense Intelligence Agency

Director, National Security Agency

Deputy Director of Central Intelligence

Director of the National Foreign Assessment Center

~~TOP SECRET~~

TS #818139  
Copy # 7



~~TOP SECRET~~ (When Filled In)

12 pp

Page 3 of 11 Pages



## Intelligence Information Special Report

COUNTRY Poland

FIRDB-312/01519-81

DATE OF INFO. April 1981

DATE 26 May 1981

SUBJECT

Contingency Plans for Declaration of Martial Law

SOURCE Documentary

Summary:

This report is a translation of a Polish document, classified SECRET OF SPECIAL IMPORTANCE, entitled "Memorandum on the Completion of the Main Phase of Work on Contingency Plans for Declaration of Martial Law in the PPR." The memorandum indicates that this preliminary planning was completed at the beginning of April 1981. All planning documents have been submitted to the National Defense Committee as a position paper and central plan of action. These planning documents cover the general political field, public information, diplomatic, domestic law and order, and military fields. The memorandum outlines instructions and specific steps to be taken in preparing for, and upon declaration of, martial law.

End of SummaryTS #818139  
Copy # 7~~TOP SECRET~~

~~TOP SECRET~~ (When Filled In)

FIRDB-312/01519-81

Page 4 of 11 Pages

SECRET OF SPECIAL IMPORTANCEMinistry of National Defense  
the General StaffMEMORANDUM  
ON THE COMPLETION OF THE MAIN PHASE OF WORK ON  
CONTINGENCY PLANS FOR DECLARATION OF MARTIAL LAW  
IN THE PPR

At the beginning of April 1981 the main phase of work at the central level was completed on the planning of actions to be taken by the government in the event it becomes necessary to declare martial law. All relevant planning documents are ready to be submitted for endorsement by the National Defense Committee and consist of a position paper, a central plan of actions to be initiated by the political organs of state authority and administration and, as attachments to this central plan, sets of planning-implementation documents with an institutional focus covering all basic areas of government activity.

The position paper spells out in broad terms the conditions, objectives, and procedures involved in the declaration of martial law, defines the main features of the structural changes that will take place during this period in the exercise of political authority and in the conduct of the government, and formulates a set of general principles to guide the national government in discharging its functions during the period leading up to and following the declaration of martial law.

The central plan covers the most important measures that should be taken in the general political, diplomatic, economic, security and military fields prior to, during and after the declaration of martial law, identifies implementing agencies, project deadlines, and the sets of documents on the strength of which specific implementing actions will be initiated.

TS #818139  
Copy # 7~~TOP SECRET~~

~~TOP SECRET~~ (When Filled In)



FIRDB-312/01519-81

Page 5 of 11 Pages

The planning-implementation documents include:

1. In the general political field:

a) statutory and regulatory enactments of the PPR Council of State including:

- a resolution on the declaration of martial law;
- a decree on preservation of national security and public order during the time martial law remains in force;
- a decree on the administration of justice;
- a decree on general amnesty;

b) executive documents of the Council of Ministers, including:

- an order concerning issuance of a decree on the preservation of national security and public order in the field of communications;
- an order of the chairman of the Council of Ministers on permits issued by the Central Bureau for Control of the Press, Publications and Public Performances;
- a directive of the chairman of the Council of Ministers on the suspension of the activities of certain associations, and social and trade organizations;

c) executive documents of the National Defense Committee, including:

- a resolution of the National Defense Committee on militarization, together with a list of organizational units in the economy and state administration which are to be affected by militarization;

TS #818139  
Copy # 2

~~TOP SECRET~~



~~TOP SECRET~~ (When Filled In)



FIRDB-312/01519-81

Page 6 of 11 Pages

- a list of National Defense Committee deputies assigned to the provincial defense committees;

d) executive documents of the Ministry of Justice, including:

- an order of the Ministry of Justice on the establishment and organization of isolation centers for internees together with rules and regulations governing internees housed in isolation centers;

- an order of the director of the Central Administration of Penal Institutions on the conversion of penitentiary installations into isolation centers for internees, their organizational structure, and their working rules;

e) executive documents of the Ministry of National Defense [MND], including:

- an MND edict on the implementation of measures within the jurisdiction of the MND;

- an MND order on the temporary restriction of air traffic in PPR airspace;

- an order of the Chief of Civil Defense concerning active civil defense duty.

2. In the field of information:

- a proclamation of the chairman of the PPR Council of State;

- a declaration of the chairman of the PPR Council of State;

- an address by the chairman of the PPR Council of Ministers;

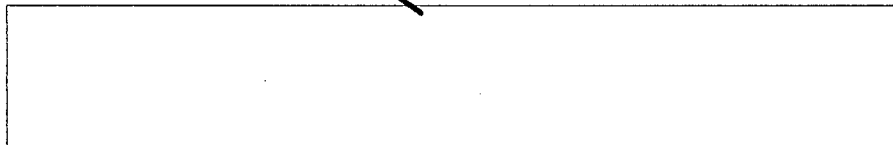
- a declaration of the PPR Council of Ministers.

TS #818139  
Copy # 2

~~TOP SECRET~~



~~TOP SECRET~~ (When Filled In)



FIRDB-312/01519-81

Page 7 of 11 Pages

3. In the diplomatic field:

- a note verbale [to foreign governments advising them] of the declaration of martial law in Poland and of the consequences arising from this fact,

- a list of countries which maintain diplomatic missions in WARSAW and which are classified as allied or other friendly countries, neutral European countries, nonaligned countries, NATO countries and others;

- a memorandum pertaining to Poland's international commitments in the event martial law is declared in the PPR;

- coded instructions enjoining the heads of Polish diplomatic missions to institute an increased state of readiness.

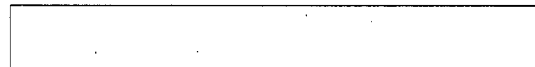
4. In the economic field--a general plan outlining economic measures to be taken during a period of emergency, which spells out key measures to be taken prior to and after the declaration of martial law, by appropriate government ministers (persons in equivalent positions of authority) and provincial governors, and by other industrial enterprises as a whole and in specialized sectors such as chemical, light, consumer goods, and mining industries, and also in the power industry, agriculture, retail trade, health services, in the Office of National Reserves, in the construction and building materials industry, forestry and wood products industry, and energy management.

5. In the field of domestic law, order, and public safety--the internal planning documents of government ministries are described in a separate memorandum. However, the documents included in the general purpose executive documents attached to the central plan are as follows:

- a directive of the Ministry of Internal Affairs [MIA] concerning rules and procedures to be followed in the handling of internment cases;

TS #818139  
Copy # 2

~~TOP SECRET~~





~~TOP SECRET~~ (When Filled In)



FIRDB-312/01519-81

Page 8 of 11 Pages

- an MIA directive on the exemption of certain kinds of assemblies, gatherings and performances from permit requirements;
- an MIA directive on permits to change place of residence during a period of martial law;
- an MIA order on restriction of the freedom of movement of citizens during a period of martial law;
- an MIA order on the creation of organs for censorship of mails and telecommunications correspondence and for the monitoring of telephone conversations;
- an MIA order on national defense service during a period of martial law;
- an MIA order on the militarization of organizational units under the jurisdiction of the MIA;
- an MIA order on the militarization of fire department units.

6. In the military field--this set of planning documents consists of a general plan outlining actions to be taken by the armed forces and, as attachments to these documents, executive and planning documents focusing on specific issues.

The general plan outlining actions to be taken by the armed forces defines the objectives of these actions, gives a comprehensive account of the key projects that need to be carried out within the jurisdiction of the MND prior to, during, and after the declaration of martial law, identifies executive agencies, specifies mandatory project deadlines, and also indicates the planning-implementation documents on the strength of which specific measures will be initiated.

Some of the more important documents in this category are listed below:

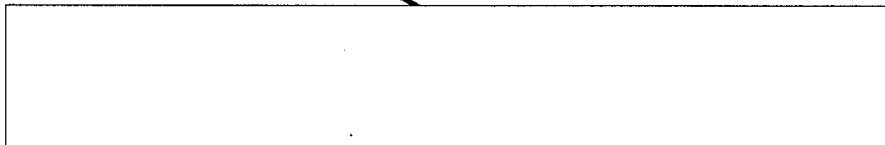
- a table of command signals (designed to activate all planned measures);

TS #818139  
Copy # 2

~~TOP SECRET~~



~~TOP SECRET~~ (When Filled In)



FIRDB-312/01519-81

Page 9 of 11 Pages

- a plan for the security of MND central institutions (providing for manpower and material resources for the protection of office buildings and other important military installations of the WARSAW metropolitan area);

- a plan for the security of selected special installations (providing for the assignment of approximately 7,700 troops from Territorial Defense, Internal Defense Forces, training and regular operational troop units to protect 297 installations, such as mass media installations, communications facilities, national reserves warehouses, airfields, industrial plants, and others);

- a plan for securing selected districts of the city of WARSAW (providing for the deployment in 11 selected WARSAW districts of motorized patrols, blockades and mobile fire points, and the assignment of 3,000 troops, 34 tanks, 60 personnel carriers and 255 automobiles);

- a plan for deploying radio means in the provincial communications system (to this end the plan provides for the deployment of 56 MND and Military District radio systems within a span of 5 to 11 hours);

- a plan for the organization of a radiorelay communications system (providing for full deployment, within a span of 44 hours, of a radiorelay communications system serving staffs of military districts and armed forces branches, and selected staffs of tactical large units and provincial military headquarters);

- a plan for the mobilization buildup of selected armed forces units;

- a plan for stationing military forces in an improved operational position (calling for regrouping and concentration of the following operational military forces in the vicinity of the following major urban and industrial centers: 4th Mechanized Division and 16th Armored Division--WARSAW, West districts; 7th Sea Landing Division and 8th Mechanized Division--Tricities, Southwest district; 10th Armored Division--Upper Silesian Industrial District; 11th Armored Division--WROCLAW area; 5th

TS #818139  
Copy # 2

~~TOP SECRET~~



~~TOP SECRET~~ (When Filled In)



FIRDB-312/01519-81

Page 10 of 11 Pages

Armored Division--POZNAN area; 20th Armored Division--BYDGOSZCZ area, while in general the 1st, 2d, 3d, 9th, 12th and 15th Mechanized Divisions and the 6th Airborne Division are to remain in the vicinity of their permanent stationing areas);

- a plan for the security of the transportation system (calling for the assignment of 8 regiments, 24 battalions and 61 companies belonging to rail, road, and bridge units--with a combined personnel strength in excess of 10,000--for the protection of transportation routes, junctions and bridges);

- a plan for the accelerated procurement of specially manufactured goods from selected industrial plants (providing for manpower and resources and identifying shipment routes and sites for the stockpiling or storage of arms, ammunition and military equipment supplied by finished-product manufacturing plants, including machinery plants in SKARZYSKO, RADOM, NIEWADOW and TARNOW, the H. Cegielski Works in POZNAN and its subcontractor BUMAR LABEDY, the STALOWA WOLA metallurgical works, and the Batory Works in CHORZOW);

- a plan for the takeover of civil aviation organs;

- a schedule of tasks to be performed by the National Air Defense Forces (calling for an appropriate upgrading of combat readiness and the strengthening of the national air defense system);

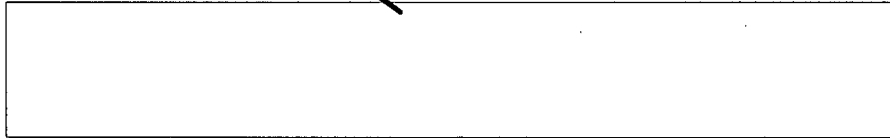
- an air force operations plan (providing, within the context of internal security measures, for the maintenance of up to one-third of the forces in every fighter aviation regiment and fighter-assault aviation regiment in a state of readiness to conduct operations in the national air defense system, and the conversion of all combat forces of aviation regiments together with their support subunits to a No. 2 combat alert readiness posture, whereas--within the context of the general plan of operations--provisions are made for the grounding of civilian aircraft, assuming control over airports and aircraft, and preventing the takeoff of aircraft without military permission);

TS #818139  
Copy # 2

~~TOP SECRET~~



~~TOP SECRET~~ (When Filled In)



FIRDB-312/01519-81

Page 11 of 11 Pages

- a plan for reassigning aircraft belonging to the PPR Aeroclub to military airbases;
- a plan for transfer of the 16th Airborne Battalion of the 6th Airborne Division (providing for the transfer of this battalion from the KRAKOW airfield to OKECIE within a span of 6 to 7 hours);
- a plan for tightening security along the Baltic coast (providing for the deployment of a system of inshore and roadstead surveillance patrols within a period of 2 to 8 hours, the activation of a continuous airborne and shipboard reconnaissance system to be operated by the Navy, the deployment of support and surveillance vessels, and the escorting of vessels in shipping lanes I and II out of ports to designated areas);
- a rear support services plan (calling for greater continuity in the provisioning of troops with foodstuffs and in the flow of supplies of medicines and equipment, most of which is obtained from normal military stocks and procurement, whenever necessary, also from stockpiles maintained for wartime conditions);
- command and control concepts.

TS #818139  
Copy # 7

~~TOP SECRET~~

